



Panchayat Samachar

Year 1 Vol 1

Quarterly Newsletter on Panchayati Raj
July - September, 2003

No. 1

Also available on website : www.orissagov.nic.in

Message



His Excellency, Governor

I am glad to know that Panchayati Raj Department, Government of Orissa is bringing out a quarterly Newsletter "Panchayat Samachar" to popularise and strengthen Panchayati Raj System in the State.

Panchayati Raj is the most befitting constitutional institution which touches the lives of the community particularly the poor by acting as an agency to eradicate poverty, illiteracy and diseases, thereby consolidating the vision of great leaders of masses. Building up of social capital which is essential for successful implementation of development programmes in the field, is possible only through effective decentralisation of authority and entrustment of such programmes to the community to bring meaningful democracy to the people. Panchayats can fight hunder, develop natural resources and build up a prosperous Orissa with due emphasis on under privileged section of the society.

I trust the Newsletter will be major step towards achieving people's empowerment through Panchayati Raj and wish the publication of News Letter all success.

M.M. Rajendran
(M.M. Rajendran)



ମାନ୍ୟବର ମୁଖ୍ୟମନ୍ତ୍ରୀ

ପଞ୍ଚାୟତିରାଜ ବିଭାଗ ପକ୍ଷରୁ 'ପଞ୍ଚାୟତ ସମାଚାର' ନାମକ ଏକ ପାଠିକ ସମ୍ପାଦ ପତ୍ରିକା ପ୍ରକାଶିତ ହେଉଥିବା ଜାଣି ମୁଁ ଆନନ୍ଦିତ ।

ଆମର ପ୍ରିୟ ନେତା ବିଜୁବାବୁ ଲୋକମାନଙ୍କ ହାତରେ କ୍ଷମତା ଦେବା ଉପରେ ବିଶେଷ ଗୁରୁତ୍ୱ ଆରୋପ କରୁଥିଲେ । କ୍ଷମତାର ବକେହିକରଣ ଦ୍ୱାରା ପ୍ରଗତି ଦୂରାନ୍ୱିତ ହୋଇପାରିବ ବୋଲି ତାଙ୍କର ଦୃଢ଼ ବିଶ୍ୱାସ ଥିଲା ।

ଶଗଡ଼ର ମୂଳ ଭିତ୍ତି ପଞ୍ଚାୟତିରାଜ ବ୍ୟବସ୍ଥାକୁ ଶକ୍ତିଶାଳୀ କରି ଲୋକମାନଙ୍କୁ ନିଷ୍ପତ୍ତି ଗ୍ରହଣ ପ୍ରକ୍ରିୟାରେ ସାମିଲ କରିବା ଏବଂ ବିକାଶ ପ୍ରକ୍ରିୟାକୁ ଦୂରାନ୍ୱିତ କରିବା ପାଇଁ ଆମ ସରକାର ଅନେକ ଯୁଗାନ୍ତକାରୀ ପଦକ୍ଷେପ ଗ୍ରହଣ କରିଛି । ପ୍ରାଥମିକ ଭାବରେ ପଞ୍ଚାୟତିରାଜ ଅନୁଷ୍ଠାନଗୁଡ଼ିକୁ ୨୧ଟି ବିଷୟରେ କ୍ଷମତା ହସ୍ତାନ୍ତର କରାଯାଇଛି ।

ଦାରିଦ୍ର୍ୟ, ନିରକ୍ଷରତା ଓ ବ୍ୟାଧି ବିରୁଦ୍ଧରେ ଆମର ସଂଗ୍ରାମ ଜାରି ରହିଛି । ଏ କ୍ଷେତ୍ରରେ ସଫଳତା ପାଇଁ ପଞ୍ଚାୟତିରାଜ ଅନୁଷ୍ଠାନ ଗୁଡ଼ିକର ଭୂମିକା ମହତ୍ୱପୂର୍ଣ୍ଣ ।

ମୋର ବିଶ୍ୱାସ, ଗ୍ରାମାଞ୍ଚଳର ବିକାଶ ପାଇଁ କାର୍ଯ୍ୟକାରୀ କରାଯାଉଥିବା ବିଭିନ୍ନ କାର୍ଯ୍ୟକ୍ରମର ସଫଳ ରୂପାୟନ ଦିଗରେ ପଞ୍ଚାୟତିରାଜ ଅନୁଷ୍ଠାନ ଗୁଡ଼ିକ ଅଧିକ ନିଷ୍ଠା ଓ ଦକ୍ଷତାର ସହିତ କାର୍ଯ୍ୟ କରିବେ ଏବଂ ବିଜୁବାବୁଙ୍କ ସ୍ୱପ୍ନକୁ ସାକାର କରିବାର ସହାୟକ ହେବେ ।

ମୁଁ 'ପଞ୍ଚାୟତ ସମାଚାର' ର ସଫଳତା କାମନା କରୁଛି ।

Biju Pattnaik
(ନବୀନ ଷର୍ମାଙ୍କୁ)
(ନବୀନ ପଟ୍ଟନାୟକ)

Our Progress

There shall be an executive officer for every G.P. The V.L/W/V.A.W will function as executive officer, where there is a G.P. Secretary in position but in case where the post of Secretary is lying vacant V.L.W. will remain in charge of both Secretary as well as executive officer, till section 122 and 123 of the O.G.P. Act is amended and the services of V.A.W. are made available.

Job Chart of Executive Officer of G.P. :

- (a) He will maintain the records of Proceedings of the meetings of Gram Panchayat and the Cash book of G.P.
- (b) He will remain in custody of all records documents and valuable securities of Gram Panchayat.
- (c) He will exercise such other powers, perform such duties and functions assigned to him under BDO and Govt.

Job Chart of Gram Panchayat Secretary :

- (a) He shall record proceedings of Palli Sabha and standing committees.
- (b) He shall make correspondence to different quarters with the approval of executive officer.
- (c) He will receive daks and put up the same in files for corder of executive officer. He shall receive stock under different schemes PDS and enter the stock in the stock register.
- (d) He will sell PDS articles to consumers and maintain accounts and records of PDS.
- (e) He shall collect tax imposed by GP and hand over the amount so collect to the executive officer.
- (f) He will supervise the works executed by GP and will perform all other duties assigned by GP.

According to the Section 109 of O.G.P. Act, DPO can exercise the powers of Control and Supervision over the functions of executive officer in the G.P.

(Source Lt. No. 11138 GP dt 12.6.2003, Df. Mr. S. Baya IAS, Director PR)



Hon'ble Minister, Panchayati Raj, I&P.R and Culture

I feel very much happy today when some dreams of my Late Leader Biju Pattnaik is being given shape bit by bit. I am sure under the leadership of my present Hon'ble Chief Minister Sri Naveen Patnaik, our faith in Panchayati Raj Institutions through

Devolution of Power will prove us once again right. Panchayat is not a NGO or GO which requires sympathy of Government. Panchayat Raj, the Raj of Panchayat and Raj of people, in the process will march to perform the real role of Institutions of self Government.

Empowerment is a process and not an event. Even current devolution of power is a step forward in that direction. I do believe that lamenting is no substitute for action. You are no longer a commentator of rural development game let us play together to win, win the confidence of people, our valued customers whose satisfaction and delight is our motto. I do believe that our expenditure orientation has to change to investment approach. Every rupee invested by PRIs must result in productive community asset which must add value to our physical assets and/or social capital.

E-Magazine initiative of the Panchayati Raj Department has great potential. Press & media can make a lot of difference in doing positive appreciation to all the good works being done by different Panchayats. I hope and trust that Panchayat Samachar will make sincere efforts to bring the dream of late Biju Pattnaik to a reality.

Dr. Damodar Rout
(Dr. Damodar Rout)

Achievements Strengthening PRIs

Devolution of Powers vis-a-vis role of CEO and Accountability ...

- DM & Collector continue to be the Chief Executive Officer of the Zilla Parishad.
- Project Director, DRDA and other district level officers shall continue to function as Executive Officer and additional Executive Officer.
- Block Development Officer for Panchayat Samiti.
- Village Level Workers (VLW) and Village Agriculture Workers (VAW) will be appointed as Executive Officer of the Grama Panchayat.
- The Panchayat Samiti will issue specific order allotting Grama Panchayat to each VAW / VLW.
- Executive Officer shall perform the functions and duties as per job chart prescribed by government from time to time.
- Sarpanch shall sanction Casual Leave of Executive Officer of Gram Panchayat.
- ❖ The district level, Block level and Grama Panchayat level functionaries of different departments of Government the subjects of which have been transferred to PRIs will attend the meetings of PRIs.
- ❖ Remain accountable to respective level of PRI though they shall continue as employees of their respective department.
- ❖ They shall place plans and schemes for discussion and approval in the meeting of respective level of PRI.
- ❖ The President, Zilla Parishad, Chairman, Panchayat Samiti and Sarpanch, Grama Panchayat are vested with authority to supervise the work and function of Government functionaries at respective level, calling for information and report from time to time. They can submit proposal to the appropriate level about indiscipline, irregularity and other shortcomings of the District Level Officers.
- ❖ Submit suggestions / recommendations on improvement of function of these functionaries through appropriate level of PRIs as well as District Level officers.
- ❖ The Project Director, DRDA as the Executive Officer of Zilla Parishad, will call for the report and will place such report before the President, Zilla Parishad.
- ❖ President of Zilla Parishad can submit report to the Head of Department as well as to Government.
- ❖ Such proposals emanating from Zilla Parishad shall be given due consideration and decision taken thereon shall be communicated to other PRIs.

Source : Lt. No.I-PS-2/2003_6886____/PS Dated_04 /07/2003 of Chief Secretary, Govt. of Orissa

MORD Column

Hariyali

Recently a new initiative called 'Hariyali' has been launched wherein all watershed programmes are to be implemented through Panchayati Raj Institutions (PRIs). Under this initiative, Gram Sabha will replace the Watershed Association and the Gram Panchayat would execute the watershed project with technical support from the Block Panchayat/Zilla Panchayat who would act as the Project Implementation Agency (PIA) for all Watershed projects in a particular Block. In case the Block/Zilla Panchayat has no technical staff to support the Gram Panchayats, a suitable Government Line Department/ Autonomous Agency will be identified for the purpose. Failing all these options, a reputed voluntary organization (NGO) of good operational/financial standing in the district with adequate technical expertise and experience will be identified to act as the PIA.

State Programmes at a glance

Ama Gaon

CONCEPT

Ama Gaon is a people centred development process aimed at establishing an ideal society. It is not a centrally sponsored or State funded scheme. It embodies the principles of people's participation, equity, transparency and accountability leading to sustained economic development and excellence in all walks of life. Basing upon the social justice alongwith economic and political equity as envisaged in the article 40 of the Constitution of India and 73rd Amendment, 1992. "Ama Gaon" concept became effective from 24th April, 1993.

Objectives:

The major objectives of Ama Gaon is to achieve the following:

- ❖ To provide Wage Employment to the able persons near by vicinity.
- ❖ To provide shelter to the poor people through IAY and PMGY.
- ❖ To provide Marketing linkage in the rural area.

Strategy:

Ama Gaon Plan of Action (POA) will be nothing but an:

Aggregation of plans and projects already implemented by various agencies of Government with the active participation of people. This POA has to indicate the present situation, the goals to be achieved at Community level. Interventions needed and mobilisation of resources for community level activities etc. Gram Panchayat will consolidate such Plan of Actions while implementing, monitoring and reporting the process. The core areas which will be taken under the strategy of Ama Gaon are:

- ❖ Community works,
- ❖ Primary education,
- ❖ Primary Health and Family Welfare,
- ❖ Transparent and accountable governance.

The felt needs of the people will be identified on prioritisation basis in Palli Sabha and will be execute with the active participation of people either in form of cash. Material and labour. Administrative sanctions up to Rs.5.00 lakh each are admissible. However works up to 2 lakhs to 5 lakhs at Panchayat Samiti level. Above 5 lakhs will be audited at Z.P. level. The Collector and CEO of Zilla Parishad may give administrative approval and technical sanction in consultation with line departments.

Besides, the core areas the ongoing schemes of eleven Departments whose functionaries have recently been accountable to P.R. Administration will form a major part of POA. By dovetailing the various schemes, Panchayati Raj Department may provide some additional fund to meet the critical gap. In the 1st phase one village in each block will be taken in 314 villages.

Towards Empowerment - Women in RD Programme

Women's empowerment is critical to the socio-economic progress of the community and to bring women into the mainstream of national development, therefore, been a major concern of the government. The Panchayati Raj Department has special components for women in its programmes and funds are earmarked as "women's component" to ensure flow of adequate resource for the same

	SCHEME	PROVISIONS
1.	SGSY	50% of SHGs in each Block to be exclusively reserved for women.
2.	SGRY	30% of employment opportunities reserved for women.
3.	IAY	Dwelling houses to be allotted in the name of women or joint names of husband and wife.

Know your Programme - SGSY

- ❖ Swarnajayanti Gram Swarojgar Yojana (SGSY) – a holistic programme for promoting self employment of rural poor.
- ❖ Covers all aspects of self employment of rural poor – organization of rural poor into Self Help Groups (SHGs), Capacity building of the Group through financial assistance, training, selection of key activities, infrastructure build up, technology and marketing support.
- ❖ Self Help Groups (SHGs) to be a national movement – 87,237 Nos. of Self Help Groups already formed in the state in the year 2002-03.
- ❖ Involvement of NGOs/CBOs/Animators for social mobilization, training and capacity building of Self Help Groups.
- ❖ 15% of the central allocation earmarked for sanction of projects for development of infrastructure and activity cluster.

DRDA's Newsbox

Financial Performance ranking of DRDAs for the Year 2002-03

DRDA	Total Funds Available	Expr	Overall Rank	DRDA	Total Funds Available	Expr	Overall Rank
Angul	1118.71	1100.53	01	Balasore	2151.97	1985.94	16
Balangir	1875.39	1815.43	02	Malkangiri	1795.09	1662.25	17
Keonjhar	2400.26	2305.31	03	Koraput	2384.79	2117.71	18
Deogarh	854.97	819.70	04	Puri	1606.40	1454.76	19
J.Singhpur	1288.83	1322.58	05	Jajpur	1834.04	1644.16	20
Jharsuguda	945.54	937.85	06	Bargarh	1786.76	1584.01	21
Nabarangpur	2290.89	2130.86	07	Nayagarh	1211.34	1133.01	22
Sonepur	807.65	788.30	08	Gajapati	1330.70	1191.97	23
Sambalpur	1500.13	1432.48	09	Boudh	1149.36	1013.21	24
Kalahandi	2203.21	2092.65	10	Dhenkanal	1398.03	1212.34	25
Kendrapara	1424.75	1407.69	11	Rayagada	2445.71	2093.19	26
Sundargarh.	2304.91	2099.10	12	Phulbani	1916.07	1646.22	27
Ganjam	3635.63	3353.45	13	Cuttack	1806.80	1571.00	28
Bhadrak	1311.62	1176.04	14	Khurda	1587.40	1386.54	29
Mayurbhanj	4142.98	3753.95	15	Nawapara	1378.34	1184.12	30

Capacity Building Programme

SCHEDULE OF TRAINING PROGRAMMES FOR THE MONTH OF AUGUST, 2003 OF SIRD, BHUBANESWAR

Sl. No.	Training Programme	Duration	Participants
1.	Off-campus Workshop on SGSY for Balasore district	01.08.2003	Chairman / V C of PS
2.	Off-campus Workshop on SGRY for Balasore district	02.08.2003	Officials / PR Members
3.	Off-campus Workshop on SGSY for Mayurbhanj district	04.08.2003	Chairman / V C of PS
4.	Off-campus Workshop on SGRY for Mayurbhanj district	05.08.2003	Officials / PR Members
5.	Course on Multi level / Decentralised Planning	05.08.2003 - 08.08.2003	DPOs/SDPOs (All districts)
6.	Course on Management of Development Programmes	11.08.2003 - 14.08.2003	APD/DPO/BDO (All districts)
7.	Course on PRA for RD	21.08.2003 - 23.08.2003	BDO/PRI/NGOs (15 districts)
8.	Orientation Trg. Prog. on P.R. Administration & R.D.	25.08.2003 - 27.08.2003	Chairman/V.C. of Panchayat Samitis for Jajpur & Sambalpur districts
9.	Orientation Trg. Prog. on P.R. Administration & R.D.	28.08.2003 - 30.08.2003	Chairman/V.C. of Panchayat Samitis for Mayurbhanj district

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In a democratic setup just as I'm the Chief Minister of the State, in the same way an elected Sarpanch is the Chief Minister of his Gram Panchayat.

- Biju Patnaik

E-Magazine Column

e-Samachar

Information is key element in Rural Development, where information is often deliberately not passed as it provides power to the information hoarders over common people. Basic information regarding the development schemes and programmes of Panchayati Raj and Rural Development for the people do not reach or are not allowed to reach the target audience, resulting in deprivation of intended benefit to the targeted people. A medium of communication, appropriate to build a bridge between the development planner and the beneficiaries is relevant as a suitable intervention to follow implementation of Rural Development Programmes in an effective manner. Information and communication technology is an efficient support to communication processing mechanism for capacity building in the Rural Development Programmes. The importance of the communication in mobilizing people and seeking their willing participation in development process is well recognized. Communication plays a pivotal role in mobilizing people through advocacy, making people aware about nature and content of the development programmes. It further enables people to have knowledge, to make choices, exercises their options and understand in proper perspective, the impact, the development process would have on their lives, their household and communities. In the above backdrop E-Governance has assumed a greater importance in the administration of local self governance and management of Rural Development programmes. E-Governance aims at bringing transparency into the system and help common man take more informed decisions. It moves towards more efficient, responsive, accountable and effective governance. It also envisages prompt and quality delivery of services by taking information and communication technology to the common man.

In the above prospective, this E-Magazine "Panchayat Samachar" aims at creating awareness amongst the target groups of the programmes of Panchayati Raj Department and mobilizing them towards participatory development. It also intends to sensitize opinion makers, elected representatives, activists of Civil Society Organisations about the issues relating to local self governance, poverty alleviation and social welfare programmes. It further aims at creating awareness amongst the general public in reaping the benefits of developmental initiatives undertaken by the Government for betterment of their livelihood. This newsletter contains information on rural development programmes like manuals, guidelines, success stories relating to their programmes, employment avenues & related matters. It will no doubt serve as an unilinear vehicle to communicate information and message on Rural Development programmes

Nirmal Gram Puraskar

To encourage the sanitation coverage in rural areas, the Minister for Rural Development, Shri Kashiram Rana has announced an incentive scheme - "Nirmal Gram Puraskar" in Bhubaneswar recently. The incentive would be given to fully covered blocks, panchayats, districts as well as individuals and organization behind such success in rural sanitation.

Gram Panchayat, Block/District which achieve 100% sanitation cover in terms of - 100% sanitation coverage of individual household toilets, 100% school sanitation coverage, free from open defecation and clean environment maintenance will be eligible for cash incentive. Individual and Organization who have been the driving force for effecting full sanitation coverage in the respective geographical areas will also be eligible for "Nirmal Gram Puraskar".

Cash incentive would be given in following manner :

(Rupees)

Population	Gram Panchayat Upto 5001 & 5000 above	Block Upto 50001 & 50000 above	District Upto 10,00001 10,00000 & above
Cash Incentive	2 lakh 4 lakh	10 lakh 20 lakh	30 lakh 50 lakh
Incentive to individual	10,000	20,000	30,000
Incentive to organization / other than PRI	20,000	35,000	50,000

Success Story ORMAS

Appropriate Technology & Marketing Linkages : Advance Leaf Plate & Cup Making at Buguda Colony

Orissa is known for its predominant forest cover, which has been depleting very fast in the recent past. Majority of the rural people depends upon these depleting forest for their survival. The economy of the area of Dasapalla in general and Buguda in particular is forest based. Collection of Minor Forest Produce is the main occupation of the people followed by agriculture. Sal is the major timber and Sal & Siali leaves are the main non-timber forest produce. The rural mass in the district have been stitching the leaves in to plates and cups for so many years and sell those to the local brokers, who in turn sell those products through different channels. Most of the products are being supplied out side the State in two different manners. In one way those products of raw plates & cups are sent outside the State, where those are pressed and sold through different marketing channels at a very high price availing the total profit to the concerns who do the pressing part. In another way, these leaf cups & plates are pressed at different places of Orissa (mostly Betonoti in Mayurbhanj and Basta in Balasore districts) and then supplied outside the State by these agencies. However, in all these cases, the bottom line is that, the producers earn the lowest of all benefit of about Rs.600/- per month for about 8-10 months in a year where as in case of the improved plate making, the beneficiaries get Rs.0.22 per plate and about Rs.1500/- a month.

Prior to the functioning of this project, the prevailing situation in this activity at Buguda and the adjacent area were :

- The leaf cups and plates thus started in the villages have very low physical strength and non-hygienic (those become non-hygienic because of changing hands for so many times)
- In many instances, the tender leaves are plucked and used for plates and cups making resulting in rejection of the products, negating the labour of the producer and it also affects the growth of the sal/siali plants and quantity of sal seeds.

There was a tremendous scope for self-employment for rural and tribal people with a reasonable investment to manufacture improved leaf cups and plates with the help of moulding machines. The people of the area needed to be demonstrated and trained in this manufacturing process. And hence when these beneficiaries were trained for stitching (through machines) and pressing, they seems to be leading towards a process of self sustenance with provision of marketing linkages. The leaf cups and plates thus produced have started to be well accepted by the traders and consumers. ORMAS has made long term marketing tie-up with five buyers of different parts of the country to ensure regular income to the Swarozgaris.

So far 898 groups with 10092 members have been tied up to take up this activity. This is an improved version of leaf cups and plate making activity. The improved plates are machine stitched with thread in place of stick stitched as done before and a card board base is moulded to make those buffet plates. These plates are well accepted in the market because of its better holding strength and a replacement to steel, plastic, china clay traditionally used as buffet plates besides the fact that these plates are eco-friendly and hygienic.

Panchayati Raj Institutions in Orissa

PROFILE OF PRIs IN ORISSA :

Sl. No.	Level	No. of elected representatives	Total
1	Zilla Parishad	President : 30	854
		Vice-President : 30	
		Members : 794	
2	Panchayat Samiti	Chairman : 314	6,227
		Vice-Chairman : 314	
		Members : 5599	
3	Gram Panchayat	Sarapanch : 6234	93,781
		Naib-Sarapanch : 6234	
		Ward Members : 81,313	
Grand Total			1,00,862